To Subsidize or Not to Subsidize: King v. Burwell

By Deanna Okrent, Alliance for Health Reform

A major challenge to the Affordable Care Act (ACA) is before the Supreme Court, which is expected to make a decision in the King v. Burwell case by the end of its term in June 2015. The case concerns the legality of health insurance tax credits offered through a federally run health insurance marketplace, as opposed to a marketplace established by an individual state.

Currently, the federal government is operating insurance marketplaces in more than 30 states, and as of February 2015, 7.5 million people receive premium subsidies in states with a federally-run marketplace.1 A ruling for the King petitioners could mean that individuals will no longer be able to receive subsidies to purchase health insurance through the federal marketplace, depending on action by Congress or individual states. This Alliance for Health Reform toolkit summarizes key resources that provide legal, policy, and political analyses on the King v. Burwell case and its implications.

Suggested Reading **General Background**

King v. Burwell: The Facts and Implications Alliance for Health Reform. June 5, 2015. Available at:

http://goo.gl/CsWtGU

This Alliance for Health Reform briefing covered key background information on the King v. Burwell case, including legal arguments and implications for consumers, states and the federal government.

What's At Stake When the Supreme Court Rules on Health Plan Subsidies

Rovner, J. and Carey, M.A., Kaiser Health News. June 8, 2015. Available at:

http://goo.gl/QRgR6p

This article provides general background information on the King v. Burwell case via a set of frequently asked questions.

The Implications of a Supreme Court Finding for the Plaintiff in King vs. Burwell: 8.2 Million More Uninsured and 35% Higher **Premiums**

Blumberg, L. J.; Buettgens, M.; Holahan, J., Robert Wood Johnson Foundation & Urban Institute. January 2015. Available at:

http://goo.gl/WsZd9W

This brief analyzes the possible direct and indirect effects of eliminating tax subsidies and cost-sharing reductions. The findings focus on the states with federally facilitated marketplaces. In broad terms, it notes that the effects would be a decrease in affordability and insurance coverage and an increase in non-group health insurance premiums.

New Analysis Details Impact on Residents in Different States If the U.S. **Supreme Court Rules for Challengers** in King v. Burwell

Kaiser Family Foundation. June 3, 2015. Available at:

http://goo.gl/pu7SrN

This analysis and interactive map uses 2015 enrollment data to break down how residents in the 34 states without state-based exchanges would fare, if the Supreme Court sides with challengers.

The King v. Burwell Case: Resources

Ario, J.; Kolber, M. and Bachrach, D., The Commonwealth Fund. February 2015. Available at:

http://goo.gl/tWs2Ab

This series of four blog posts addresses implications of a decision for the King plaintiffs for consumers, insurers, health care providers, and states.





Legal Analysis

Are Premium Subsidies Available in States with a Federally-run Marketplace? A Guide to the Supreme Court Argument in King v. Burwell

Musumeci, M., Kaiser Family Foundation. February 25, 2015. Available at:

http://goo.gl/YI2UJK

This issue brief provides background on the issue, examines the major questions raised by the King case, explains the parties' legal arguments, and considers the potential effects of a Supreme Court decision.

How States' Rights Shapes King v. Burwell Gluck, A. R., *Politico*. March 5, 2015. Available at: http://goo.gl/RdSOra

The author, who also authored an amicus brief in the case at hand, explains how the meaning of federalism doctrines and the clarity of statutory language at the time of enactment of a law comes into play. In addition, Ms. Gluck provides some insight into the possible outcome of the case, based on the Justices' questions and comments during oral arguments.

King v. Burwell: Unpacking The Supreme Court Oral Arguments

Jost, T., Health Affairs. March 5, 2015. Available at: http://goo.gl/MvY70E

This blog reviews the arguments made during the Supreme Court oral arguments for the case on March 4, 2015.

There Is No 'Glitch' in Obamacare

Lazarus, S., New Republic. November 18, 2014. Available at:

http://goo.gl/vha93I

This article analyzes different points of view on how the language regarding the exchanges is used in the ACA. It compares and contrasts conservative and liberal perspectives and how various justices might rule based on their known opinions.

Policy Options

Testimony: Congress, Here's How to Prepare for King v. Burwell

Cannon, M. F., Cato Institute. April 29, 2015. Available at:

http://goo.gl/6RRgcZ

Mr. Cannon states his position in support of the plaintiffs in King v. Burwell. His testimony before the U.S. Senate Committee on Small Business and Entrepreneurship asserts that the IRS ruling on tax subsidies that has been in effect since implementation of the ACA is in violation of its authority under the ACA.

GOP Open to Extending ObamaCare Subsidies

Sullivan, P., The Hill. June 4, 2015. Available at:

http://goo.gl/AueqF6

This article reports that Republicans are looking at legislative options to extend the subsidies should the Court rule in favor of King. The reporter notes that an extension could be accompanied by provisions repealing the individual and employer mandates.

Media Coverage and Public Opinion

King v. Burwell and Media Coverage

Altman, D., *The Wall Street Journal*. June 2, 2015. Available at:

http://goo.gl/gTuORE

Based on a Kaiser Health Policy News Index, this article reports that a majority of Americans have not been following the King v. Burwell case. It explains that the news media will have to provide background on the issues in the case when it reports the results.

Experts Analysts

Joseph Antos, Wilson H. Taylor Scholar, Health Care and Retirement Policy, American Enterprise Institute, 202/862-5800,

jantos@aei.org

Joel Ario, managing director, Manatt Health Solutions, 202/585-6500,

jario@manatt.com

Stephani Becker, senior policy specialist, Sargent Shriver National Center on Poverty Law, 312/789-4482,

stephanibecker@povertylaw.org

Robert Blendon, professor, Health Policy and Political Analysis, Harvard School of Public Health 617/432-4502,

rblendon@hsph.harvard.edu

Lynn A. Blewett, professor, Health Policy and Management, University of Minnesota, State Health Access Data Assistance Center (SHADAC), 612/624-4802,

blewe001@umn.edu

Linda Blumberg, senior fellow, Health Policy Center, Urban Institute, 202/261-5769,

Iblumber@urban.org

Stuart Butler, senior fellow, Economic Studies, The Brookings Institution, 202/797-6000, smbutler@brookings.edu

Michael Cannon, director, Health Policy Studies, CATO Institute, 202/842-0200, mcannon@cato.org

Deborah Chollet, senior fellow, Mathematica Policy Research, 202/554-7528,

dchollet@mathematica-mpr.com

Gary Claxton, vice-president and director, Health Care Marketplace Project, Henry J. Kaiser Kaiser Family Foundation, 202/347-5270, garyc@kff.org

Sara Collins, vice-president, Health Care Coverage and Access Program, The Commonwealth Fund, 212/606-3838,

src@cmwf.org

Sabrina Corlette, senior research fellow and project director, Center on Health Insurance Reforms, Georgetown University, 202/687-3003, sc732@georgetown.edu

David Cutler, Otto Eckstein Professor of Applied Economics, Harvard University, 617/496-5216, dcutler@harvard.edu

Richard Curtis, president, Institute for Health Policy Solutions, 202/789-1491, rcurtis@ihps.org

Jon Gabel, senior fellow, National Opinion Research Center, 301/634-9313, gabel-jon@norc.org

John Holahan, institute fellow, Health Policy Center, Urban Institute, 202/261-5666, jholahan@urban.org

Timothy Jost, Robert L. Willett Family Professorship of Law, Washington and Lee University School of Law, 540/421-1529 | 540/564-2524, jostt@wlu.edu

Jon Kingsdale, director, Boston, Wakely Consulting, 339/927-1138, jonk@wakely.com

Simon Lazarus, senior counsel, Constitutional Accountability Center, 202/296-6889, simon@theusconstitution.org

Larry Levitt, senior vice-president, Special Initiatives, Henry J. Kaiser Family Foundation, 650/854-9400, larryl@kff.org

John McDonough, professor, Public Health Practice, Harvard School of Public Health, 617/432-2212, jmcdonough@hsph.harvard.edu

Dan Mendelson, ceo, Avalere Health, 202/207-1310, dmendelson@avalere.com

MaryBeth Musumeci, associate director, Kaiser Commission on Medicaid and the Uninsured, Henry J. Kaiser Family Foundation, 202/654-1371, marybethm@kff.org

Chas Roades, chief research officer, The Advisory Board Company, 202/266-5326, roadesc@advisory.com

Sara Rosenbaum, Harold and Jane Hirsh Professor of Health Law and Policy, School of Public Health and Health Services, George Washington University, 202/994-4230,

sarar@gwu.edu

bwebb@naic.org

Grace-Marie Turner, founder, president and trustee, Galen Institute, 703/299-8900, gracemarie@galen.org

Lisa Simpson, president and chief executive officer, Academy Health, 202/292-6700, lisa.simpson@academyhealth.org

Brian Webb, manager, health policy and legislation, National Association of Insurance Commissioners, 202/471-3978,

Anne Weiss, director, Robert Wood Johnson Foundation, 609/627-7626, aweiss@rwjf.org

Government and Related Groups

Kevin Counihan, director and Marketplace chief executive officer, Centers for Medicare and Medicaid Services, HHS, 301/492-4400, kevin.counihan@cms.hhs.gov

Dan Crippen, executive director, National Governors Association, 202/624-5300

John Dicken, director, health care issues, Government Accountability Office, 202/512-7043, dickenj@gao.gov

Richard Kronick, director, Agency for Healthcare Research and Quality, 301/427-1200, richard.kronick@ahrq.hhs.gov

Meena Seshamani, director, Office of Health Reform, HHS, 202/205-6466, meena.seshamani@hhs.gov

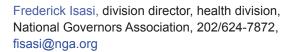
Thomas Tsai, residential fellow, Office of the Assistant Secretary for Planning and Evaluation, HHS, 202/690-7262,

thomas.tsai@hhs.gov

Stakeholders

Brett Graham, president, development, Leavitt Partners, 801/538-5082, brett@leavittpartners.com

Justine Handelman, vice-president, legislative and regulatory policy, BlueCross BlueShield Association (BCBSA), 312/297-6000, justine.handelman@bcbsa.com



David Pryor, executive vice-president, Ascension Health, dpryor@ascension.org

Lynn Quincy, associate director, health reform policy, Consumers Union, 202/462-6262x1125, lquincy@consumer.org

Dan Yunker, chief executive officer, Land of Lincoln Health, dyunker@mchc.com

Websites

Alliance for Health Reform www.allhealth.org

American Enterprise Institute www.aei.org

Brookings Institution www.brookings.edu

Centers for Medicare & Medicaid (CMS) www.cms.gov

Consumers Union www.consumersunion.org

Enroll America www.enrollamerica.org

Families USA www.familiesusa.org

Georgetown University Center on Health Insurance Reforms www.chir.georgetown.edu Galen Institute
http://www.galen.org
Health Reform GPS
www.healthreformgps.org

Healthcare.gov www.healthcare.gov

Kaiser Family Foundation www.kff.org;

Health Insurance Marketplace Calculator www.kff.org/interactive/subsidy-calculator

National Academy for State Health Policy www.nashp.org

National Association of Insurance Commissioners www.naic.org

National Governors Association www.nga.org

Robert Wood Johnson Foundation www.rwjf.org

The Advisory Board www.advisory.com

The Commonwealth Fund www.commonwealthfund.org

Urban Institute www.urban.org

Endnotes

Musumeci, MaryBeth. Are Premium Subsidies Available in States with a Federally-run Marketplace? A Guide to the Supreme Court Argument in King v. Burwell. Kaiser Family Foundation. February 25, 2015. Available at: http://goo.gl/YI2UJK.

